

Agenda Supplement

Dorset County Council



Meeting: County Council

Time: 10.00 am

Date: 21 July 2016

Venue: Council Chamber, County Hall, Colliton Park, Dorchester DT1 1XJ

Debbie Ward
Chief Executive

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9. Questions from County Councillors

1 - 2

To receive four questions from County Councillors.

12. Cabinet Minutes - Meeting held on 29 June 2016

3 - 46

To consider the minutes of the Cabinet meeting held on 29 June 2016

Please note that the version included in the agenda pack does not include annexures.

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County Council – 21 July 2016

Questions from County Councillors

Question from Paul Kimber to the Cabinet Member for Learning and Skills and the Cabinet Member for Environment, Infrastructure and Highways in relation to school sites on Portland

Portlanders are naturally very concerned about the proposed developments on school sites on Portland and retaining some of the open spaces that the community have enjoyed for years.

With the intention to build on all the school sites could I have assurance that open space will be left so Portlanders can and will enjoy the open space, as part of the design?

Question from Paul Kimber to the Cabinet Member for Health and Wellbeing and Children's Safeguarding in relation to Hate Crimes

The report in the Dorset Echo 14/7/16 reports Hate Crimes in the county has increased by 22 percent. Can I be assured we are doing everything, including working with the police and all agencies, to bring about effective action to combat Hate Crimes?

Question from Spencer Flower to the Cabinet Member for Organisational Development and Transformation in relation to Queen Elizabeth's School, Wimborne

Can the Leader reassure members that every effort is being made to prepare for and pursue a claim against Mouchel or any successor company, for the design shortcomings that caused this council so much difficulty during the construction of the QE School and subsequent cost escalation? Further that this matter will be concluded at the earliest opportunity and that no settlement nor decision regarding any claim will be agreed without the consent of the members of this council in accordance with the provisions of the constitution. That if necessary Chairman this meeting go into exempt business so that a proper debate take place. This matter has gone on for far too long. We must surely stop 'kicking the can down the street' and reach a considered position without further delay.

Question from Spencer Flower to the Cabinet Member for Organisational Development and Transformation in relation to the Forward Together 2020 change programme

Members will be aware that the Forward Together Board and the Cabinet are committed to continue to be assertive in their approach to the budget challenges. Can the Leader reassure members in this chamber that this council will not revert to the discredited practice of top slicing budgets in the old fashioned way. That fundamental redesign of services and council management structures, which have been the cornerstone of policy in recent years, will continue and not be abandoned as the principle means of living within our available and reducing financial resources. That this approach be strengthened and widened, rather than pursuing policy, which would have an immediate impact on front line services, for example, the withdrawal of funding from services such as rural bus subsidies among a number of other key service areas.

Note: The responses to all questions will be provided verbally at the meeting. The responses will then be emailed to the relevant member following the meeting and included in the minutes of the meeting.

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Cabinet

Minutes of a meeting held at County Hall, Colliton Park,
Dorchester, Dorset, DT1 1XJ on Wednesday, 29 June 2016.

Present:

Robert Gould (Chairman)

Peter Finney, Robin Cook, Deborah Croney, Jill Haynes and Rebecca Knox.

Members Attending:

Hilary Cox, County Councillor for Winterborne

Janet Dover, County Councillor for Colehill and Stapehill and Leader of the Liberal Democrat Group

Officers Attending:

Debbie Ward (Chief Executive), Richard Bates (Chief Financial Officer), Harry Capron (Head of Adult Care), Patrick Ellis (Assistant Chief Executive), Grace Evans (Principal Solicitor), Mike Harries (Director for Environment and the Economy), Sara Tough (Director for Children's Services) and Lee Gallagher (Democratic Services Manager).

For certain items, as appropriate:

John Alexander (Performance and Policy Manager), Paul Leivers (Head of Early Help and Community Services), Patrick Myers (Head of Corporate Development), Richard Pascoe (Head of ICT and Customer Services) and Peter Scarlett (Estate and Assets Manager).

- (Notes:(1) In accordance with Rule 16(b) of the Overview and Scrutiny Procedure Rules the decisions set out in these minutes will come into force and may then be implemented on the expiry of five working days after the publication date.
Publication Date: **Tuesday, 5 July 2016.**
- (2) These minutes have been prepared by officers as a record of the meeting and of any decisions reached. They are to be considered and confirmed at the next meeting of the Cabinet to be held on **Wednesday, 7 September 2016.**
- (3) **RECOMMENDED** in this type denotes that a decision of County Council is required.)

Apologies for Absence

94 Apologies for absence were received from Andrew Cattaway, Nicky Cleave (Assistant Director of Public Health), Helen Coombes (Interim Director for Adult and Community Services), Colin Jamieson. Harry Capron (Head of Adult Care) attended the meeting in place of Helen Coombes.

The Leader of the Council paid tribute to Cllr John Wilson following his death on 20 June 2016. Members acknowledged that Cllr Wilson served for many years with distinction, and was dedicated to promoting the interests of the County in the widest sense. The Cabinet and officers present held a silent tribute, whilst recognising that a full formal tribute would be made at the County Council meeting on 21 July 2016.

Code of Conduct

95 There were no declarations by members of disclosable pecuniary interests under the Code of Conduct.

Mike Harries (Director for Environment and the Economy) declared a general interest

in the recommendation from the Regulatory Committee on 9 June 2016 at minute 111b in relation to the Dorchester Transport and Environment Plan. As there was no detailed discussion on this item he remained in the meeting.

Minutes

96 The minutes of the meeting held on 25 May 2016 were confirmed and signed.

Public Participation

97 Public Speaking

There were no public questions received at the meeting in accordance with Standing Order 21(1).

There was one public statement received at the meeting in accordance with Standing Order 21(2) from Mr Mark Legge, Headteacher of Lockyer's Middle School, in relation to Youth Centres – Asset Transfer at minute 98. The statement is attached to these minutes as an annexure.

Petitions

There were no petitions received at the meeting in accordance with the County Council's Petition Scheme.

Youth Centres - Asset Transfer

98 Further to considering a report at its meeting held on 25 May 2016, the Cabinet received a further report on progress relating to the Corfe Mullen Youth Centre in order to allow local discussions to be held and for members to have more information to aid the decision.

One public statement was received at the meeting in accordance with Standing Order 21(2) from Mr Mark Legge, Headteacher of Lockyer's Middle School, in relation to Youth Centres – Asset Transfer at minute 98. Mr Legge thanked all involved for their efforts to produce a solution for the community in partnership with Michael Tomlinson MP, the Parish Council, and the County Council. The statement is attached to these minutes as an annexure.

Cllr Susan Jefferies addressed the Cabinet as the local member and expressed her thanks for the extra time taken to discuss and negotiate a solution. She noted that there were still details to finalise but welcomed the recommendation. Reference was also made to efforts required to find a solution for the existing nursery on the site.

The Cabinet acknowledged the significant efforts to reach a solution following deferral from the last meeting one month ago and welcomed the final solution for the school and the Parish Council to share the site, with the County Council providing adjustments to the building to suit partners. It was confirmed that the Asset Management Group was supportive of the recommendation. Reassurance was also provided regarding efforts that would be made to work closely with the nursery.

Resolved

That the asset be transferred to Lockyer's Middle School provided that:

1. The building is split into two by Dorset County Council, creating improved school space and a community space with a separate entrance.
2. The school enters into a long term commitment with the Youth Trust or the Parish Council for the use of the community space (The decision on which organisation is most appropriate will be taken following Parish Council and Youth Trust meetings).
3. The school enters into a separate lettings arrangement with the Youth Trust for the use of the school Sports Hall and the Playground.

Reason for Decision

The approach was supported by the Parish Council, the school and newly formed

youth trust. It offered the best outcomes for the community as whole as it enabled the provision of community facilities; made a long term commitment to the youth trust; offered improved teaching space and enabled the school to provide before and after school provision for vulnerable children in the community.

Cabinet Forward Plan

99 The Cabinet considered the draft Forward Plan, which identified key decisions to be taken by the Cabinet on or after the next meeting.

Noted

Panels and Boards

100 The Cabinet received the following minutes and recommendations from panels and Boards.

Health and Wellbeing Board - 8 June 2016

100a Cllr Rebecca Knox, as the Chairman of the Health and Wellbeing Board, provided an overview in relation to the Joint Health and Wellbeing Strategy consultation and welcomed any further feedback as part of the process, the CCG's Sustainability and Transformation Plan, the arrangements for consultation in relation to the Clinical Services Review, and the creation of a working group across Dorset to focus on prevention including road safety partnership working.

Resolved

That the minutes of the meeting held on 8 June 2016 be endorsed and the recommendation below be approved:

Recommendation 23 - Our Dorset - Our five year sustainability and transformation plan

That Dorset County Council's Cabinet be recommended to approve the Dorset Sustainability and Transformation Plan, welcoming the future consultation required in the Clinical Services Review.

Reason for recommendation

To drive forward local sustainable transformation that would mean the NHS Dorset Clinical Commissioning Group provided services that better met the needs of local people and delivered better outcomes.

Dorset Waste Partnership Joint Committee - 13 June 2016

100b The Cabinet welcomed the appointment of Karyn Punchard as the Director of the Dorset Waste Partnership and looked forward to the continued environmental and financial performance improvements.

Resolved

That the minutes of the meeting held on 13 June 2016 be endorsed.

Executive Advisory Panel on Pathways to Independence - 17 May 2016

100c **Resolved**
That the minutes of the meeting held on 17 May 2016 be endorsed and the recommendation below be approved:

Recommendation 30 - 'Turning the Curve' on adult social care debt (outstanding income)

That the Cabinet be asked to approve the continued involvement of elected members in the Outcomes Based Accountability (OBA) approach to get from talk to action as quickly as possible.

Reason for Recommendation

Seeking to improve the lives of people in Dorset and working together for a strong and successful Dorset.

Forward Together Update

101 The Cabinet considered a report by the Cabinet Member for Organisational Development and Transformation on the progress of the Forward Together Programme, with specific reference to working together with Town and Parish Councils, Social Impact Bond and Financial Savings Reporting.

Particular reference was made to the Social Impact Bond as part of developing smarter services which used a modern method of attracting investment of working capital for social intervention designed to improve outcomes for people. The approach avoided more expensive borrowing and payment was based on the delivery of specific outcomes.

Noted**Medium Term Financial Plan (MTFP) update**

102 The Cabinet considered a report by the Leader of the Council as an update on national and local issues which would affect the County Council's finances, and areas to consider when developing the three-year Medium Term Financial Plan (MTFP) from 2017/18 to 2019/20, together with progress to date and the outturn for 2015/16.

The Leader of the Council summarised the scale of budgetary challenges facing the Council, noting that the 2015/16 budget was likely to balance but only by using one-off funding, and that future years would see significant pressures. The Budget Strategy Task and Finish Group was also undertaking an review of assumptions and forecasts and had made modest changes to assumptions to release some savings. Reference was also made to the political and financial outlook across the Country being more uncertain following the EU referendum on 23 June 2016, and that the Council had to be aware of any impacts that could arise, but the Cabinet strongly advocated progressing its transformation plans and not waiting for progress or changes at national level.

In relation to the potential to sign-up to a four-year funding deal on offer from the DCLG, it was noted that future budget planning already took account of a negative Revenue Support Grant in 2018/19. The risks were explained and it was noted that major national changes could mean that the deal could be withdrawn. Work would continue on the advantages and disadvantages of the deal and a decision would be made in October 2016.

The Cabinet recognised that the scale and pace of transformation had to be maintained and the progress across directorates was reported to the last Budget Strategy Task and Finish Group meeting held on 15 June 2016. It was acknowledged that the notes of the Budget Strategy Task and Finish Group would be shared more widely with members and be used as a forum to channel views on savings for the future. It was noted that to raise members' awareness an article would be included in the Chief Executive's next digital newsletter.

Resolved

1. That the relevant overspends on service budgets in 2015/16 be noted.
2. That the changes to budgeting assumptions set out in section 2 of the Leader's report be agreed.
3. That the work being carried out by the Budget Strategy Task & Finish Group be supported.
4. That the risks associated with signing-up to (and not signing-up to) the four-year funding deal on offer from the DCLG be noted.

5. That the level and adequacy of General Balances at 1 April 2016 be noted.

Reason for Decisions

To enable work to continue on refining and managing the County Council's budget plan for 2017/18 and the overall three-year MTFP period.

Corporate Performance Monitoring Report

103 The Cabinet considered a report by the Cabinet Member for Organisational Development and Transformation on the quarter four corporate performance monitoring report against the measures and targets in the 2015-16 corporate plan between 1 January to 31 March 2016. The following issues were discussed:

(a) A general comment was received in relation to the age of data and the need to ensure that the most up to date information was available, such as the number of delayed transfers from hospital which had improved.

(b) Following an ongoing issue with data collection regarding those killed or seriously injured on Dorset's roads, information had now been received from Dorset Police and would be made available in due course.

(c) In relation to the number of children subject to a child protection plan, this had improved significantly since quarter 2, and it was clarified that the majority of these plans would be for children that were not looked after by the Council.

(d) It was reported that although the waiting times for access to the Children and Mental Health Services was high, intensive prevention work was underway to bring times down and information would be shared with the People and Communities Overview and Scrutiny Committee in due course.

(e) The number of managers returning internal Team Brief feedback needed to be investigated as it was currently only 10%.

(f) A new measure of the percentage of service users who said they 'felt safe and secure' had been included which used outcomes based accountability methodology, but this was being refined to understand what influenced the answers such as the wider environment, perceptions or interventions.

Noted

Youth Justice Plan for 2016/17

104 The Cabinet considered a report by the Cabinet Member for Children's Safeguarding and Health and Wellbeing in relation to the annual Youth Justice Plan for Bournemouth, Dorset and Poole. The Plan would be considered by the County Council at its meeting on 21 July 2016 and would also be reported to the Youth Justice Board.

The Cabinet recognised the decreasing number of youth reoffending as a result of a lot of early intervention work, which was creating positive outcomes. Pilots for phase two of the plan would see the aim of wrapping the necessary services (including the virtual school arrangements) around the family instead of only the young offender. The approach was commended and the team was congratulated given that progress was made alongside reductions in funding.

RECOMMENDED

That Cabinet recommends approval of the Youth Justice Plan (attached as an annexure to these minutes) to the Council.

Reason for Recommendation

The draft Youth Justice Plan was approved by the Youth Offending Service Management Board. The plan reviewed achievements in the previous year, detailed the structure, governance and resources of the Youth Offending Service, and showed the priorities for 2016-17.

Dorset Transforming Care Plan

- 105 The Cabinet considered a report by the Cabinet Member for Adult Health, Care and Integration regarding the Dorset Transforming Care Plan which had been developed by the Dorset Transforming Care Partnership and aimed to re-shape local services to meet individuals' needs.

The Cabinet Member for Adult Health, Care and Integration outlined the partnership arrangements across Dorset which was seen as an exemplar nationally in its help for people supported to live at home unless it was necessary to go to hospital. It was noted that there were no secure hospital places at this time, which resulted in out of County placements being used. Secure community supported placements were the responsibility of the Council which provided a financial risk of £239k per year. Further clarification would be sought regarding the situation and shared with members in due course.

Resolved

That the Dorset Transforming Care Plan be approved, noting that there is a degree of financial risk which is not yet sufficiently quantified.

Reason for Decision

Delivery of corporate plan objective 'people who do need help have control over their care'.

Quarterly Asset Management Report

- 106 The Cabinet considered a report by the Cabinet Member for Organisational Development and Transformation on the strategic direction for the management of the County Council's assets, key targets and the main asset classes of Property, Highways, ICT, Fleet and Waste, covering approvals required and emerging issues.

The Cabinet discussed a number of asset related issues including the highly successful A338 highway scheme and thanked all involved; the strategy planning in relation to the north-south transport corridor and its impact on Dinah's Hollow and local communities; the progress of the rollout of smarter computing to desktops across the Council; refurbishment and remodelling of the County Hall campus and its role in facilitating transformational change; and the significance of the County Farms Estate within the Council's investment portfolio.

Resolved

1. That disposal of land at former West Lulworth Primary School on terms to be agreed by the Director for Environment and the Economy (para 3.1.1 (c) of the Cabinet Member's report) be approved.
2. That the disposal of the lease at Top O'Town House, Dorchester on terms to be agreed by the Director for Environment and the Economy (para 3.1.2 (c) of the report) be approved.
3. That the use of the County Council's general powers of competence to enable the disposal at an undervalue of St. Martins Care Home and former Adult Education Building Gillingham and otherwise on terms to be agreed by the Director for Environment and the Economy (para 3.1.3 (f) of the report) be approved.
4. That the disposal of the former North Dorset Local Office and Annexe, Sturminster Newton on terms to be agreed by the Director for Environment and the Economy (para 3.1.4 (b) of the report) be approved.
5. That the disposal of the former Bridport Local Office, St Andrews Road, Bridport on terms to be agreed by the Director for Environment and the Economy (para 3.1.5 (b) of the report) be approved.
6. That the disposal of the Royal Manor and Southwell Primary Schools in Portland, once they are returned to the County Council, on terms to be agreed by the Director for Environment and the Economy (para 3.1.6 (d) of the report) be approved.
7. That the disposal of Gupples Farm House and buildings, Fontmell Magna and Sea

View Farm House and buildings, Netherbury on terms to be agreed by the Director for Environment and the Economy (para 3.1.7 (b) of the report) be approved.

8. That the purchase of the Blandford Waste Management Centre site, if suitable terms can be agreed with SUEZ and otherwise on terms to be agreed by the Director for Environment and the Economy (para 7.1.1 (b) of the report) be approved.

9. That the overall revised estimates and cash flows for projects as summarised and detailed in appendices 1 and 2 (para 9.2 of the report) be approved.

10. That the emerging issues for each asset class be noted.

Reason for Decisions

A well-managed Council would ensure that the best use was made of its assets in terms of optimising service benefit, minimising environmental impact and maximising financial return.

The reprocurement of the Highway Term Service Contract

107 The Cabinet considered a report by the Cabinet Member for Environment, Infrastructure and Highways in relation to the arrangements for the reprocurement of the Highways Term Service Contract. Members acknowledged the very successful arrangements to date with the current contract and welcomed the reprocurement.

Resolved

That the recommendations of the Business Justification Case for the re-procurement of the Highways Term Service Contract be approved and officers proceed with the necessary procurement process and award.

Reason for Decision

To secure a strategic partner for Dorset County Council's highway service to assist in delivering the capital programme for potentially the next ten years. This would contribute to the corporate aim of Dorset's economy being prosperous and the service aim to "keep Dorset moving".

Future Arrangements for Jurassic Coast World Heritage Site Management

108 The Cabinet considered a report by the Cabinet Member for Environment, Infrastructure and Highways regarding the management of the Jurassic Coast World Heritage Site (WHS) through a managing partnership to be created to develop and implement a Management Plan, as required by UNESCO.

Cllr Hilary Cox addressed the meeting as a former portfolio holder for this area. She had also been a trustee of the Jurassic Coast Trust for many years. She highlighted the impact of the Trust in managing the site including education and environmental interests. Reference was also made to the potential for more volunteers to become involved as a stand-alone entity.

Resolved

1. That the principles of the proposed changes in World Heritage Site Management arrangements as set out in the Cabinet Member's report be endorsed.

2. That, in principle, a three-year grant agreement be made between Dorset County Council (on behalf of itself and Devon County Council) and the Jurassic Coast Trust, to support the delivery of World Heritage Site management, on terms to be agreed by the Head of Environment after consultation with the Cabinet Member for Environment Infrastructure and Highways.

3. That funds contributed by Devon County Council, the Environment Agency and Natural England to Dorset County Council for the purposes of World Heritage Site management be passed to the Jurassic Coast Trust in future for the same purposes, through appropriate agreements on terms to be agreed by the Head of Environment after consultation with the Cabinet Member for Environment Infrastructure and Highways.

Reasons for Decisions

1. To support the delivery of corporate plan outcomes in relation to a 'healthy' and 'prosperous' Dorset in particular.
2. To improve delivery of WHS Management Plan objectives at reduced cost to the County Council.

Syrian Refugee Crisis - Dorset response

- 109 The Cabinet considered a report by the Cabinet Member for Organisational Development and Transformation to update and inform members regarding the Government's position on the Syrian refugee crisis and progress being made in Dorset, together with the financial impact across multiple agencies for refugee families over a five year period.

In addition to the existing families identified so far, it was noted that a new protocol was being developed by national organisations to allocate unaccompanied children to areas across the Country to reduce the pressure on areas with a disproportionate number of children in care. The implications were unclear so far, but the Council had placed children in locations to ensure their language, cultural and religious needs were met. From 1 July 2016 the new protocol would be monitored regarding the implications and an update would be provided for members.

Members strongly promoted coexistence with refugees and other ethnic minorities, and fully supported the need for racist incidents and hate crime not to be tolerated in Dorset.

Resolved

1. That officers continue to progress proactively the process of resettlement based on six to eight families.
2. That officers continue to work with districts/boroughs, partners and the voluntary and community sector to ensure the best outcomes for refugees in terms of location and service provision.

Reason for Decision

The Government was keen for all local authorities to play their part in the resettlement of refugees and Dorset County Council has been contacted on several occasions to enquire about progression.

Forward Together for Support Services

- 110 The Cabinet considered a report on the progress of the projects which comprise the Forward Together for Support Services programme. It was noted that the Forward Together for Support Services Programme Board had been established and was working towards the delivery of £1.775m between 2015/16-2016/17, with £200k planned for 2015/16 from restructuring of financial services. It was agreed that six monthly update reports would be provided for members in the future.

Resolved

1. That the progress update be noted and the themes set out in Appendix 2 of the Cabinet Member's report be endorsed.
2. That six monthly update reports be provided to members.

Reason for Decision

To provide overall direction for the programme.

Recommendations from Committees

- 111 The Cabinet considered the following recommendations from Committees at minutes 111a-f.

Recommendation 30 - Proposed Waiting Restrictions - Sandbourne Avenue and Shottesford Avenue, Blandford

111a **Resolved**

1. That the Cabinet's previous decision to implement the proposals for Sandbourne Avenue and Shottesford Avenue, Blandford be revoked.
2. That the making of the Traffic Regulation Order to implement the parking restrictions in Blandford as advertised, excluding the proposals for Sandbourne Avenue and Shottesford Avenue, be approved.
3. That parking matters along the whole bus route through the Persimmons Estate be considered separately and in their own right.

Reasons for Decisions

1. New information had come to light that indicated the advertised proposals for Sandbourne Avenue and Shottesford Avenue were not the most appropriate as they stood.
2. The remaining proposals for parking restrictions in Blandford remained suitable restrictions and no objections were received to the advertised proposals. The Town Council was supportive of the proposals being implemented as soon as possible.
3. Further investigation into the bus route through the Persimmons Estate was required to determine whether further parking restrictions were required.

Recommendation 43 - Dorchester Transport and Environment Plan (DTEP) - Proposed Turning Movement Bans at Great Western Cross, Dorchester

111b **Resolved**

That having considered the objections received, the proposed prohibition of turning movements as advertised be approved.

Reason for Decision

The proposals should allow the provision of controlled pedestrian crossing facilities on all arms of Great Western Cross without adversely affecting the traffic capacity of the junction.

Recommendation 8 - Draft Annual Governance Statement 2015/16

111c **Resolved**

That the draft Annual Governance Statement for 2015/16 be approved.

Reason for Decision

Approval and publication of an Annual Governance Statement by the County Council was a statutory requirement and provided evidence that the County Council maintained high standards of governance and addressed significant shortcomings and risks.

Recommendation 10 - Dorset County Council Action Plan for Management of Pollinators

111d **Resolved**

That the proposed Action Plan for Pollinators be adopted, as set out in section 2 of the Director's report having taken into account the views of the Committee.

Reason for Decision

The adoption of the proposed Action Plan for Pollinators would help Dorset County Council meet its aim of a 'healthy environment' as set out in the Corporate Plan 2016 outcomes framework.

Recommendation 9 - Mobile Library Service

- 111e The Cabinet considered a recommendation from the People and Communities Overview and Scrutiny Committee held on 15 June 2016. Cllr Janet Dover, as the Leader of the Liberal Democrat Group, addressed the Cabinet as she had been unable to attend the Committee meeting. She expressed concern regarding the

withdrawal of the mobile library service for Dorset residents in remote rural areas, especially where many did not have bus services, and urged the Cabinet to maintain the service as a key part of rural culture.

It was reported by Cabinet members that similar concerns were raised during consideration of the report at the committee meeting and that assurance was given that efforts had been made to identify those people most affected and their circumstances to explore alternative options such as using the nearest library, the home library service, other people collecting books for them, or online. Additional targeted work was being undertaken regarding access and a toolkit had been developed for libraries and the Partnership for Older People Programme.

Members recognised the need to ensure a social structure for isolated people, and that this reached further than just library provision and linked with community resilience. It was noted that encouragement for communities to increase supportive behaviour and the changes to mobile library provision could be a catalyst to explain what could be done in localities.

Resolved

1. That the consultation responses about the proposed changes to the mobile library service be noted.
2. That the mobile library service provided by the County Council to residential homes and sheltered accommodation units be maintained.
3. That the closure of the public mobile library service by end of December 2016 (earliest) and by end of March 2017 (latest) and the development of alternative access to library services where required within the resources available be approved.

Reason for Decisions

To meet the Council's Medium Term Financial Plan, ensuring that the County Council achieved a balanced budget.

Recommendation 10 - Approval of the principles of Living and Learning Centres

111f Resolved

1. That the development of the Community Offer for Living and Learning be approved, enabling officers to prepare the business case as well as engage both locally and on a countywide level.
2. That progress in the pilot areas be approved.
3. That delegated authority be granted to the Director for Children's Services to proceed with action in the pilot areas, if appropriate, after consultation with the Cabinet Member for Organisational Development and Transformation, other Cabinet members as appropriate and the local County Councillor(s), subject to the Section 151 Officer being satisfied that there was a sound financial basis.
4. That delegated authority be granted to the Director for Environment and the Economy after consultation with the Cabinet Member for Environment, Infrastructure and Highways and the local County Councillor(s) to enter into such property transactions (whether by acquisition or disposal), as necessary, to make appropriate progress with the introduction of living and learning centres.

Reason for Decisions

The approach was in line with the Council's vision of working together for a strong and successful Dorset. Was part of the action required as part of the Council's Medium Term Financial Plan and contributed to the four corporate outcomes of Safe, Healthy, Independent and Prosperous.

Questions from County Councillors

- 112 The Cabinet received questions from Councillor Margaret Phipps to the Cabinet Member for Organisational Development and Transformation in relation to the refurbishment of the County Council's offices. The questions and answers are

attached to these minutes as an annexure.

Exempt Business

113 **Resolved**

That in accordance with Section 100 A (4) of the Local Government Act 1972 to exclude the public from the meeting in relation to the business specified in minutes 114-115 as it was likely that if members of the public were present, there would be disclosure to them of exempt information as defined in paragraphs 3 and 4 of Part 1 of Schedule 12A to the Act and the public interest in withholding the information outweighs the public interest in disclosing the information to the public.

Dorset Care Record Procurement

114 The Cabinet considered a joint exempt report by the Cabinet Member for Organisational Development and Transformation, the Cabinet Member for Adult Health, Care and Integration and the Cabinet Member for Children's Safeguarding and Health and Wellbeing regarding the procurement of the Dorset Care Record ICT System which aimed to share health and social care data to transform services, staff time and efficiency.

It was reported that following a change to the grant availability for the programme through the NHS Digital Care Fund it was necessary to reassess the funding arrangements across all partners including provision for the underwriting of any shortfall. The contract negotiations would then be able to progress. Members agreed that the Dorset Care Record was a critical project to enable integration and information sharing.

Resolved

1. That officers be instructed to pursue actions to mitigate the financial risk set out in the Cabinet Members' report, including bids for further funding sources and discussions with partners.
2. Agree that the Dorset Care Record remains a key project to deliver better health and social care services across Dorset.
3. Approve the Full Business Case for the Dorset Care Record in principle and delegates authority to the Chief Executive, after consultation with the Leader, Cabinet Member for Adult Health, Care and Integration, Monitoring Officer and Chief Financial Officer, to award the Framework Contract to the preferred supplier.
4. Confirm the existing capital and revenue allocation.
5. Note the changes to the financial position and support the principle that further capital allocations may be required to support the risk of a shortfall as set out in the Cabinet Members' report.
6. Bring forward a further report for approval of the award of the Call Down Contract for the delivery of the Dorset Care Record, along with the financial consequences, following detailed engagement with the preferred supplier.

Reason for Decision

To enable momentum to be maintained for this important project which would enable local and national priorities and to allow the project team to engage with the preferred supplier to determine detailed scope, phasing and costs for the implementation and running costs of the Dorset Care Record.

Future Service Delivery Options For Parking Services

115 The Cabinet considered an exempt report by the Cabinet Member for Environment, Infrastructure and Highways regarding the future service delivery of on-street parking enforcement.

Resolved

1. That a tendering exercise being carried out to receive offers from a third party provider for the delivery of uniformed on street parking enforcement function across

Dorset.

2. Following the tendering exercise, a further report be provided to Cabinet to enable an award to be made should the cost and quality parameters be met.

Reason for Decisions

To establish the service delivery model that provided the County Council with the best value option in both cost, quality and efficiency.

Meeting Duration: 10.00 am - 12.20 pm

Agenda Item: 4(a)

Public Statement for the Cabinet - 29 June 2016

Statement from Mark Legge, Headteacher - Lockyer's Middle School, in relation to Youth Centres – Asset Transfer (agenda item 10)

Following a productive meeting facilitated by Michael Tomlinson, MP and attended by: Cllr Susan Jeffries (Chair of Corfe Mullen Parish Council; Chair of Corfe Mullen Youth Trust); Katrina Blee (Corfe Mullen Parish Clerk); Mark Legge (Head Teacher Lockyer's Middle School); Claire Shiels (Commissioning Manager, Dorset County Council) Lockyer's Middle School would like to confirm its support for the recommendations being made to cabinet. In addition to this the school would like to reaffirm its commitment to developing an offer across the community going forward. The Governing Body would also like to thank those who have worked collaboratively with the school to prepare this recommendation.

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Cabinet

Dorset County Council



Date of Meeting	29 June 2016
Officer	Sara Tough, Director for Children's Services
Subject of Report	Youth Justice Plan for 2016-17
Executive Summary	Youth Offending Teams are required to publish an annual Youth Justice Plan which should be approved by the local authority for that Youth Offending Team and by the Youth Justice Board. Dorset Combined Youth Offending Service works across Bournemouth, Poole and Dorset. Approval is therefore sought from Dorset County Council, as well as from the Borough of Poole and from Bournemouth Borough Council. The Plan will be submitted to the Youth Justice Board once it has been approved by the 3 local authorities.
Impact Assessment: <i>Please refer to the protocol for writing reports.</i>	Equalities Impact Assessment: The Youth Justice Plan sets out how the Youth Offending Service (YOS) will develop its work with vulnerable groups. The Plan also includes information about some protected characteristics relating to the YOS's staff and volunteers. No adverse impacts are identified for groups identified by protected characteristics.
	Use of Evidence: The Plan includes performance information relating to the YOS during 2015-16. This information is derived from the Youth Justice Board's national data collection arrangements.
	Budget: The Youth Justice Plan includes a section setting out the resources available to the YOS. The pan-Dorset Youth Offending Service is overseen by a Management Board which agrees the contributions from all statutory partners for the provision of the service.

	<p>Risk Assessment:</p> <p>Current Risk: LOW Residual Risk MEDIUM</p> <p>The Youth Justice Plan sets out an achievable strategy for the pan-Dorset YOS to deliver continued high levels of service. There is a potential risk relating to budget cuts; the Youth Justice Board announced extra in-year budget cuts during 2015-16, and further cuts for 2016-17. The YOS Board has approved the YOS budget plan for 2016-17 which enables statutory functions to be delivered despite the reduced funding.</p> <p>Future plans for youth justice are subject to a national review which reports in July 2016. The partners who comprise the Dorset Combined Youth Offending Service have signalled their ongoing commitment to the pan-Dorset service being the most effective way to deliver youth justice services locally.</p> <p>Other Implications:</p>
<p>Recommendation</p>	<p>That Cabinet recommends approval of the Youth Justice Plan to the Council</p>
<p>Reason for Recommendation</p>	<p>The draft Youth Justice Plan has been approved by the YOS Management Board. The plan reviews achievements in the previous year, details the structure, governance and resources of the Youth Offending Service, and sets out the priorities for 2016-17.</p>
<p>Appendices</p>	<p>The full Youth Justice Plan is attached at Appendix A</p>
<p>Background Papers</p>	<p>None</p>
<p>Officer Contact</p>	<p>Name: David Webb Tel: 01202 453939 Email: david.webb@bournemouth.gcsx.gov.uk</p>

1 Introduction

- 1.1 Youth justice services in Dorset were previously delivered by the Dorset Youth Offending Team. Plans were developed for this service to merge with the Bournemouth and Poole Youth Offending Service, which covered the Bournemouth and Poole areas. These plans were scrutinised and approved by the 3 local authorities during 2014. The new ‘Dorset Combined Youth Offending Service’ commenced successfully on 1 July 2015, with Bournemouth Borough Council acting as the lead local authority.
- 1.2 Youth Offending Teams are required to publish an annual youth justice plan. The Youth Justice Board has issued guidance which stipulates what must be included in the plan, and recommends a structure for the plan. The draft Youth Justice Plan for the Dorset Combined Youth Offending Service is attached at Appendix 1.

2. Contents of the Youth Justice Plan

- 2.1 The Plan reviews performance during 2015/16 and reports on progress against last year’s priorities. The YOS has continued to perform well against the 3 National Indicators (Reducing First-Time Entrants to the Youth Justice System; Reducing Re-Offending; Reducing the use of Custodial Sentences). Performance in the Dorset area has been particularly strong in reducing the number of first-time entrants into the youth justice system.
- 2.2 The priorities identified in last year’s Youth Justice Plan have been achieved. The most notable achievement was perhaps the successful merger of the two previously separate youth offending teams to create the new Dorset Combined Youth Offending Service. Bournemouth Borough Council is the lead local authority for the new service.
- 2.3 The Youth Justice Plan sets out the structure, governance and resourcing of the Youth Offending Service. The Dorset Combined Youth Offending Service is overseen by a Management Board comprised of senior representatives of the key partners, chaired by the Director of Children’s Services for Dorset. The involvement of senior managers from the 3 local authorities and from the statutory partners (police, health and probation) means that the YOS is able to integrate its work with other strategic plans and priorities, including strong links to local safeguarding and public protection arrangements. Details about some of the specific operational links between the YOS and other local initiatives are summarised in the ‘Partnership Arrangements’ section of the Plan.
- 2.4 The Youth Justice Plan outlines the resourcing of the YOS. Local authority and other partner contributions have remained broadly the same since 2014/15, but the Youth Justice Board grant has reduced in that time from £790,000 to £591,000, and staffing costs have increased. The management of vacancies, and the deletion of some posts, has enabled a balanced budget. Partners have agreed to consider future resourcing of the Youth Offending Service at the YOS Management Board meeting in September. A national review of youth justice is taking place currently, and is due to report in July. It is therefore anticipated that the Board will have a better understanding of future youth justice arrangements by September.
- 2.5 The creation of the new pan-Dorset YOS and subsequent Youth Justice Board grant reductions have led to some posts being removed, though no redundancies were required. The statutory basis of youth offending teams is the Crime and Disorder Act 1998 which mandates minimum staffing contributions from the YOS partners. The combined service continues to comply with these minimum staffing requirements.

- 2.6 The priorities for the coming year include the role of the YOS in local multi-agency initiatives to reduce offending by children in care and to reduce the time spent by young people in police custody. Having completed our merger, the team now needs to renew its commitment to developing good practice and meeting the needs of disadvantaged young people. The YOS also aims to improve its collection and use of information, enhanced by the implementation of a new case management system and a new assessment tool.
- 2.7 The Youth Justice Plan closes with some more detailed plans for improvement under each of the identified strategic priorities.

3 Conclusion

- 3.1 The Youth Justice Plan provides a summary of the performance, structure, governance, resources and future priorities for the Dorset Combined Youth Offending Service. The full plan is attached at Appendix A. Cabinet is asked to recommend approval of the Youth Justice Plan for 2016-17 to the County Council.

Sara Tough
Director for Children's Services
June 2016



DORSET COMBINED YOUTH OFFENDING SERVICE

*Youth
Justice
Plan*

2016/17

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DORSET COMBINED YOUTH OFFENDING SERVICE YOUTH JUSTICE PLAN 2016-17

Introduction

This document is the Youth Justice Strategic Plan for the Dorset Combined Youth Offending Service (YOS) for 2016/17. It sets out the key priorities and targets for the service for the next 12 months as required by the Crime & Disorder Act 1998.

The Dorset Combined YOS is a statutory partnership between Bournemouth Borough Council, the Borough of Poole, Dorset County Council, Dorset Police, Dorset Probation Service and NHS Dorset.

The Youth Justice Strategic Plan:

- reviews achievements and developments during 2015-16
- summarises the YOS structure, governance and partnership arrangements
- outlines the resources available to the YOS and the plan for ensuring value for money
- describes the partnership's priorities
- summarises the risks to future delivery of the youth justice outcome measures
- sets out the planned actions to enable delivery of the youth justice outcome measures.

This document sets out the YOS's strategic plan. A delivery plan underpins this document.

Service Targets

The Dorset Combined YOS target for 2016/17 is to outperform regional and national averages for the three national performance indicators for youth offending which are detailed in the next section.

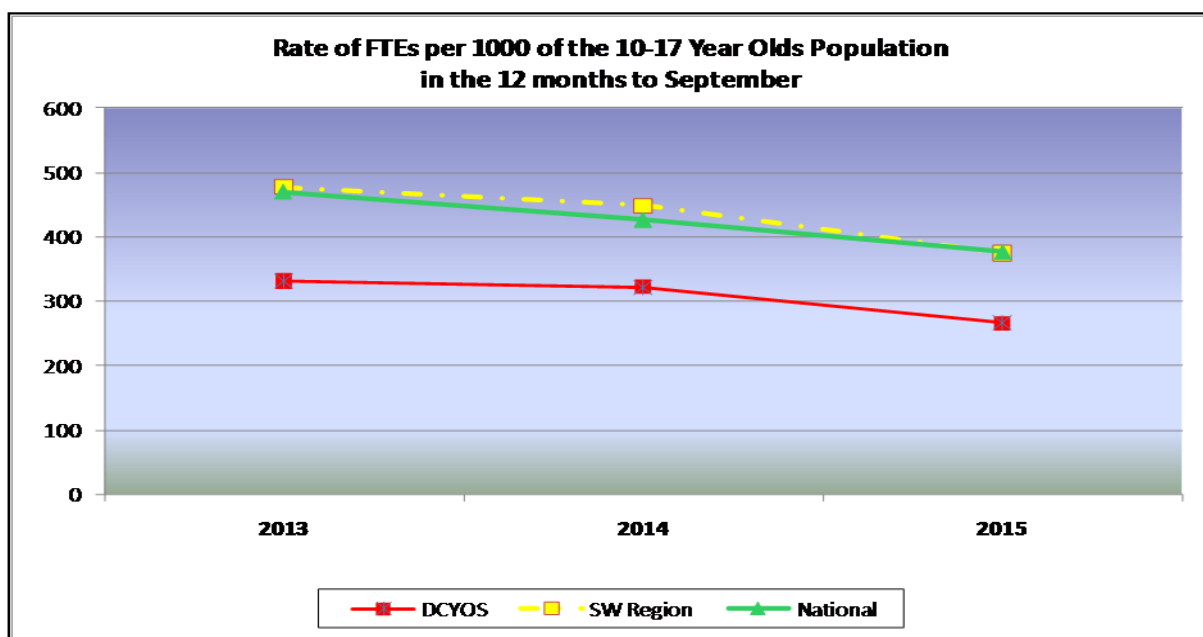
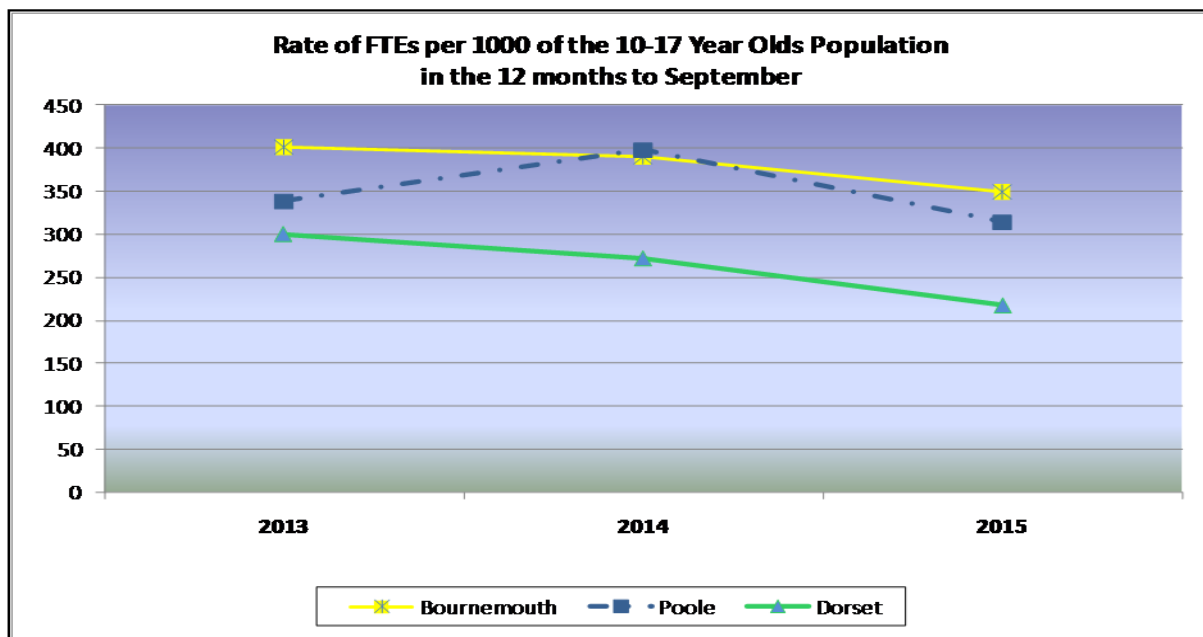
Summary of achievements

This section reports on achievements during 2015-16 by the Dorset Combined Youth Offending Service from its launch date on 1 July 2015, and by the 2 previously separate teams – Dorset Youth Offending Team, and Bournemouth and Poole Youth Offending Service.

Youth Offending Teams continue to be judged against 3 key performance indicators:

- Reducing First Time Entrants into the Youth Justice System;
- Reducing Re-Offending by young people in the Youth Justice System;
- Reducing the use of Custodial Sentences.

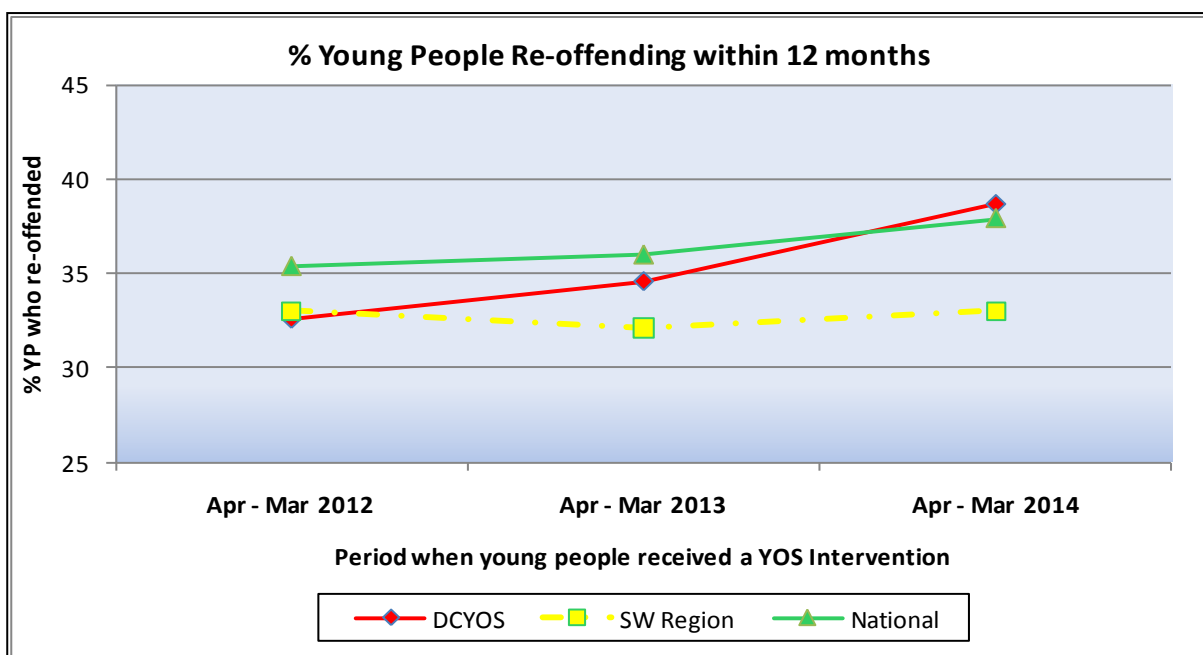
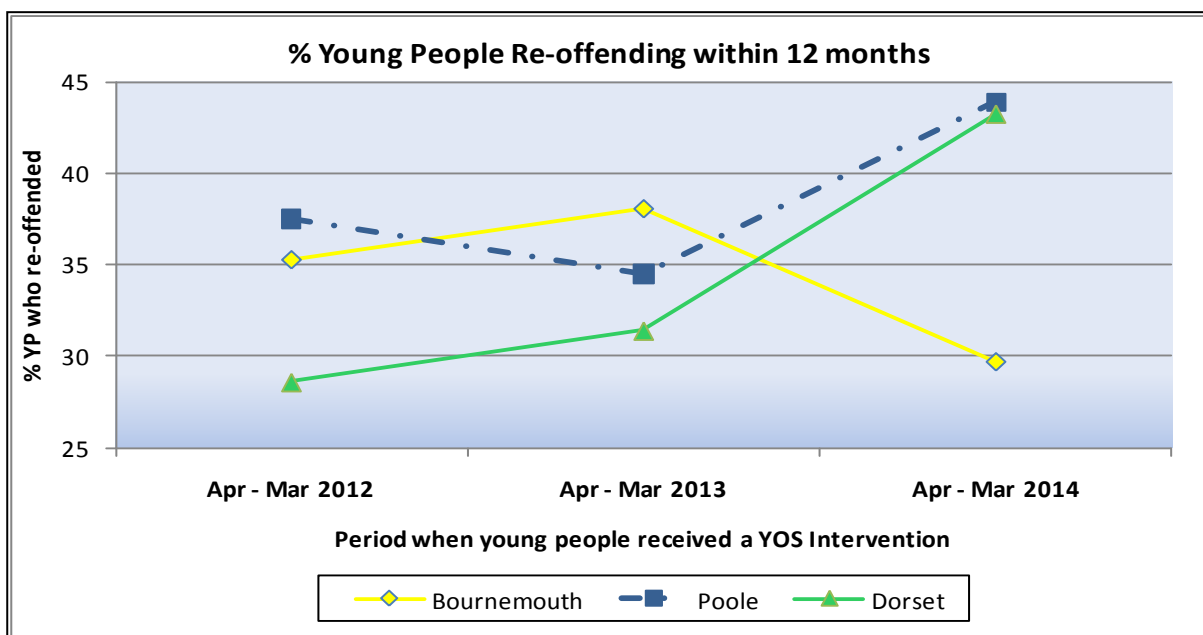
First Time Entrants into the Youth Justice System



Working with its local partners, Dorset Combined YOS has continued the excellent performance of the last 6 years to keep local young people out of the criminal justice system. The performance of Dorset Combined YOS in this area is significantly better than the regional and national averages.

Dorset Police work closely with Dorset Combined YOS to identify the best way to respond to an offence and where necessary to support the young person to make better decisions. Low level offending is assessed so that suitable cases can be dealt with through restorative justice approaches, avoiding the need for a formal outcome. More serious offences, or repeat offending, leads to a formal disposal and therefore to the young person entering the youth justice system.

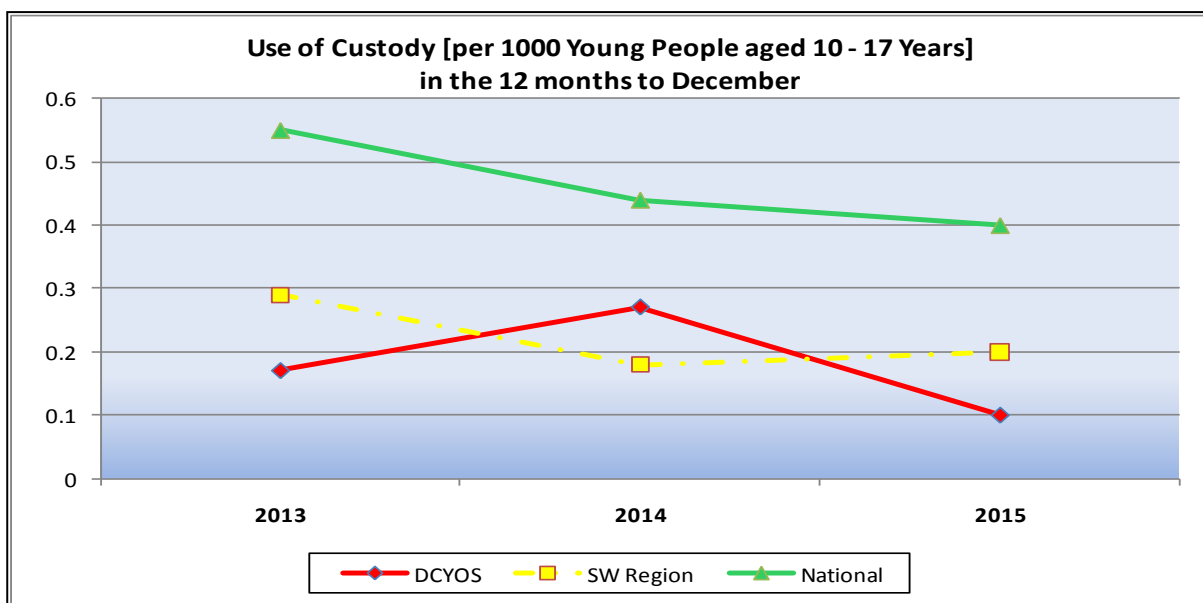
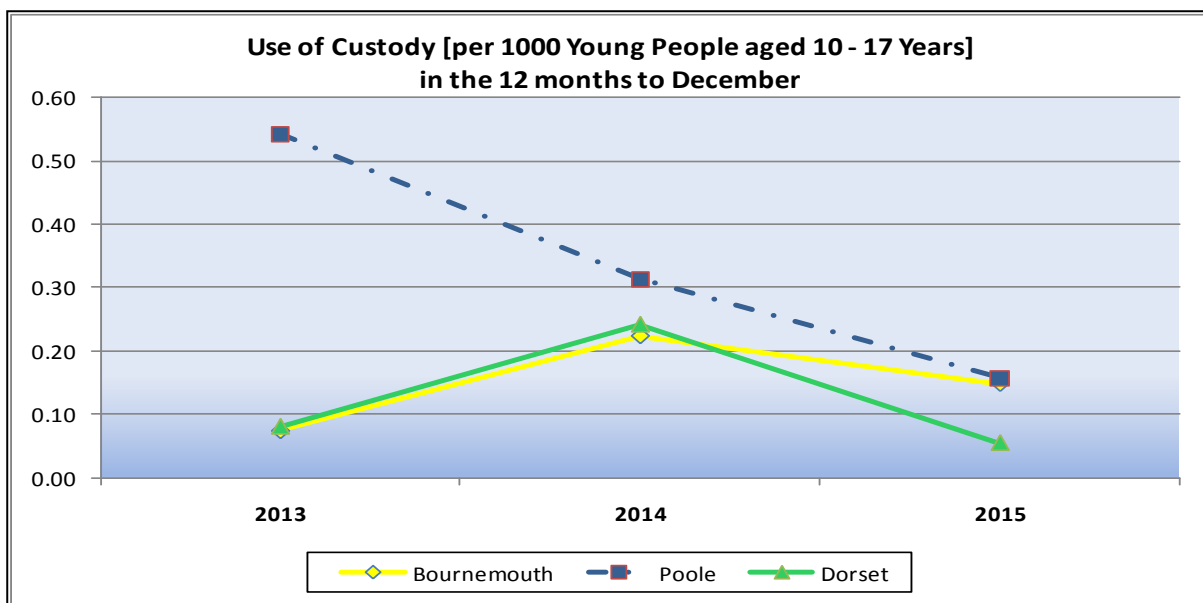
Reducing Re-Offending



The information on re-offending relates to the work of the 2 previous Youth Offending Teams, prior to the merger in 2015. This is because time needs to elapse to see whether young people go on to re-offend, after their contact with us.

There is a likely correlation between the reducing numbers entering the youth justice system and the increasing rate of re-offending; the YOS now works with a smaller cohort of more complex cases whose re-offending is harder to reduce. The rate of First Time Entrants in Dorset is notably lower than in Bournemouth and Poole, which may connect to the higher rate of re-offending by those who do enter the youth justice system in Dorset.

Custodial Sentences



Although the YOS works with some complex and risky young people, the use of custodial sentences remains low. The YOS has maintained its capacity to provide robust and demanding community sentences for the most risky young people as an alternative to custody. In some circumstances a custodial sentence is the appropriate response to serious or persistent offending.

Actions from last year's Youth Justice Plan:

Complete the merger of the previous teams – the new Dorset Combined Youth Offending Service was launched successfully on 1 July 2015. All Dorset County Council and Borough of Poole staff transferred to become employees of Bournemouth Borough Council under TUPE regulations. Case records from the former Dorset Youth Offending Team were transferred to the new service. A partnership agreement was finalised between the 3 local authorities. The operations of the 2 previous teams were merged with the aim of establishing consistent new practices which built on the most successful elements of the 2 previous teams while seeking opportunities to improve outcomes for young people, families and victims.

Acquisition of a new case management system – a procurement process was undertaken to enable the replacement of the YOIS case management system. The successful bidder was Career Vision, with their IYSS product. The new system is due to go live on 10 May 2016.

Participate in multi-agency arrangements to protect teenagers from sexual exploitation – the 3 local authorities, Bournemouth, Poole and Dorset, each has their own process for identifying and supporting young people who are at risk of sexual exploitation. The YOS is an active partner in this work with all 3 local authorities, and with our colleagues in Dorset Police.

Further development of the Out of Court Disposal process – the majority of offences committed by young people are now dealt with 'out of court' through Youth Restorative Disposals, Youth Cautions and Youth Conditional Cautions. Dorset Police and Dorset Combined YOS have an established and successful consultation process for making case by case decisions on how to respond to low level offences by young people. An independent evaluation of Dorset's out of court disposal system, commissioned by the Police and Crime Commissioner, concluded that "the common factors with Youth Disposals are the Youth Out of Court Disposal team and the involvement with external agencies such as the Youth Offending Service. This seems to provide a high degree of rigour and consistency to decisions. In almost all cases the outcomes are appropriate and tailored to the offending identified and the needs of the victims and offenders. This is regarded as good practice and possibly a model for any future arrangements to govern OoCDs more widely".

Closer working with the 3 local Troubled Families programmes – Poole, Dorset and Bournemouth each deliver the Troubled Families agenda through their own local programme. Each local authority has successfully moved into Phase 2 of the Troubled Families agenda. The new combined YOS has established processes for sharing information between the YOS and the local Troubled Families delivery programmes. The YOS is also working with the 3 programmes to agree a consistent approach to using YOS workers as the lead professional for a family in suitable cases.

Preparing for the roll-out of the AssetPlus assessment tool - further delays to the national implementation of AssetPlus, and delays to our procurement of a new case management system, meant that we now have an AssetPlus implementation date of 13 June 2016. Foundation training for staff and 'train the trainer' training were completed during the 2015-16 financial year. The successful implementation of AssetPlus will be an important priority for the team throughout the 2016-17 financial year.

Significant changes during 2015-16 - The Youth Justice Board grant to YOTs was reduced at the start of the 2015-16 financial year, as detailed in last year's Youth Justice Plan. There was then a further 'in-year' reduction to the grant, which meant that it dropped from £790,000 in 2014-15 to £653,000 in 2015-16. In September 2015 the Secretary of State for Justice announced a review into the youth justice system, to report in the summer of 2016. The YOS is therefore operating in an uncertain financial and political climate.

Our response to Serious Case Reviews and thematic inspection reports in 2015-16

Serious Case Reviews

Two of the Serious Case Reviews undertaken this year by our local safeguarding children's boards included YOS involvement. In one case, relating to a sudden unexplained death in infancy, the YOS had worked with the father during the first few months of the pregnancy. In another case, where a young male had been admitted to hospital following a suicide attempt, the YOS had supervised him on court orders until about a month before the incident.

The YOS contributed to the learning reviews in both cases. Learning for the YOS included the need to be pro-active to ensure that other agencies respond to information that has been shared by the YOS. In the case of the young male there was also an issue about ensuring that the work done by YOS health workers is visible to colleagues in CAMHS. These case reviews, and other local Serious Case Reviews, also demonstrated the need for all agencies to use agreed escalation protocols when problems persist and cannot be resolved between the practitioners from the agencies involved in the case.

The YOS is taking action in response to these Serious Case Reviews, and reporting on its progress to the YOS Management Board, as well as contributing to the Serious Case Review monitoring processes of the local safeguarding children's boards.

Thematic Inspection Reports

Her Majesty's Inspectorate of Probation publishes occasional thematic inspection reports relating to the youth justice system. Such reports are studied by managers within the team, with relevant conclusions being shared with practitioners and with the management board. During 2015-16 the following thematic inspection reports were published.

An Inspection to Assess the Effectiveness of the Reporting, Monitoring and Learning from the Youth Justice Board's Community Safeguarding and Public Protection Incident Procedures – this report examined the effectiveness of the YJB's procedures for learning from serious incidents, i.e. where young people under YOT supervision have been the victims or perpetrators of serious offences. Key messages were shared with the YOS Management Board and with the YOS management group, such as the need to involve other agencies in cases of multi-agency activity and the need to assure the quality of monitoring reports.

Transition Arrangements: A follow-up inspection – this report related to young people who transfer from youth offending services to their adult equivalent (the National Probation Service or the local Community Rehabilitation Company). A small number of cases transfer locally each year. As well as making local arrangements to ensure an effective transition we have also followed the new national guidance which has been negotiated between the National Probation Service and the Youth Justice Board. The new guidance gives an enhanced role to the seconded Probation Officers in the YOS, both in facilitating individual

case transfers and in ensuring staff in each agency are sufficiently informed about the work of each other's services.

Structure and Governance

Management and Governance Arrangements

The work of the Dorset Combined YOS is managed strategically by a Management Board. The Management Board consists of senior representatives of the statutory partner organisations, together with other relevant local partners.

Membership:

- Dorset County Council (current chair)
- Borough of Poole (current vice-chair)
- Bournemouth Borough Council
- Dorset Police
- National Probation Service Dorset
- Public Health Dorset
- Dorset Healthcare University Foundation Trust
- Her Majesty's Court and Tribunal service
- Youth Justice Board for England and Wales
- NHS Dorset Clinical Commissioning Group
- Office of the Police and Crime Commissioner
- Ansbury (Connexions Provider)

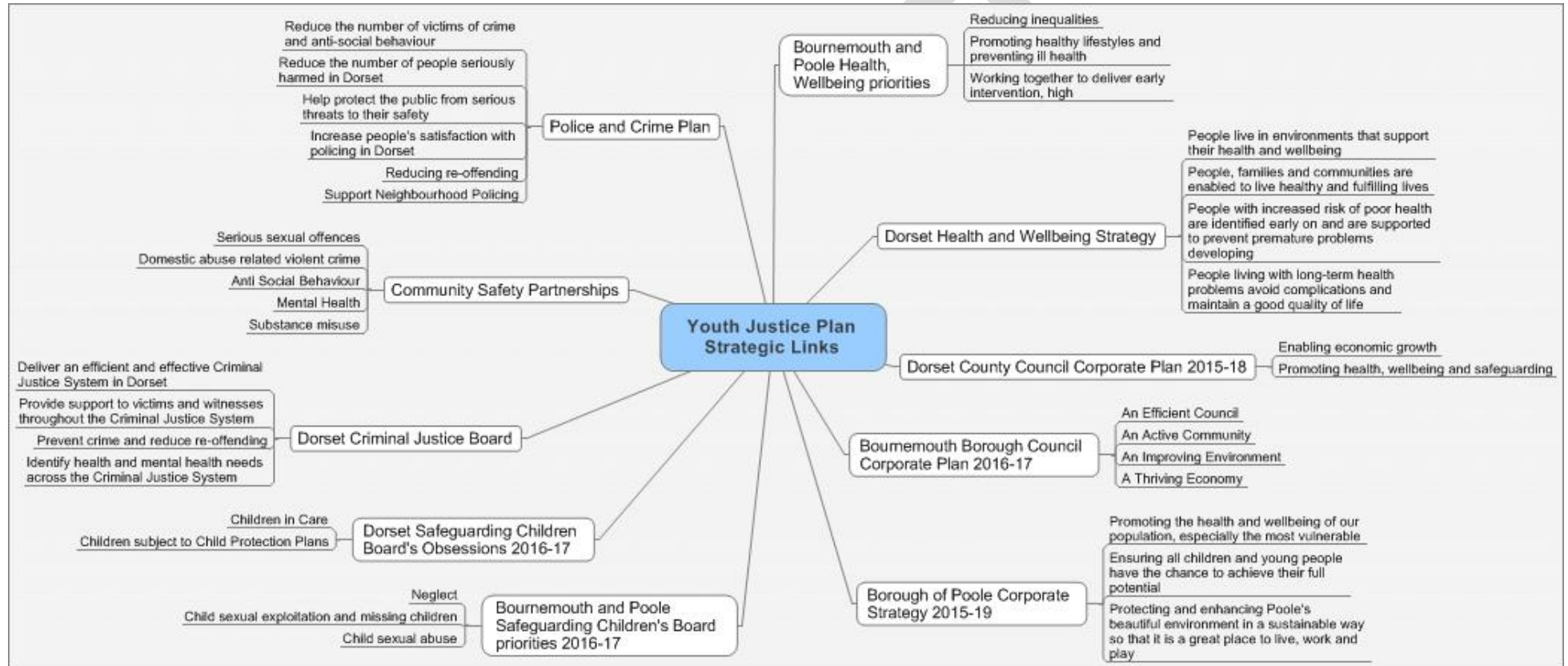
The Management Board oversees the development of the Youth Justice Plan, ensuring its links with other local plans.

The YOS Manager reports quarterly to the Management Board on progress against agreed performance targets, leading to clear plans for performance improvement. The Board also requests information in response to specific developments and agendas, and monitors the YOS's compliance with data reporting requirements and grant conditions.

Representation by senior leaders from the key partners enables the YOS Manager to resolve any difficulties in multi-agency working at a senior level, and supports effective links at managerial and operational levels. The YOS is party to local multi-agency agreements for information sharing, for safeguarding and for the escalation of concerns. The Management Board also oversees activities by partner agencies which contribute to the key youth justice outcomes, particularly in respect of the prevention of offending.

Linking the Youth Justice System to other Plans and Structures

The YOS is a statutory partnership working with children and young people in the criminal justice system and the community safety arena. The YOS is “hosted” by the Children and Young People’ Service (CYPS) in Bournemouth Children’s Service. We work within the context of several other key strategic partnerships. The map below gives an overview of the direct and indirect linkages.



The membership of the Management Board enables the work of the Dorset Combined YOS to be integrated into strategic planning for relevant issues such as Safeguarding, Public Protection, Criminal Justice, Health & Well-Being, and the Children and Young People’s Plans. The YOS Manager sits on both the local Safeguarding Children’s Boards, the Dorset Criminal Justice Board and on the local MAPPA Strategic Management Board.

Partnership Arrangements

The previous section outlined the strategic links between the YOS and the other strategic groups and partnerships. Similar links exist at operational levels, enabling the YOS to integrate its work with young people and families with the work done by partners such as children's social care across the 3 local authorities and the Child and Adolescents Mental Health Services across Dorset.

Safeguarding and public protection

As well as participating in Child Protection Conferences and Multi-Agency Public Protection Arrangements (MAPPA) meetings in respect of specific individuals and families, YOS managers also attend MARAC meetings, local Community Safety Partnership operational meetings, local complex needs panel meetings and meetings in respect of early help and Troubled Families activities in the 3 local authorities.

Children in Care

Reducing offending by children in care is a priority for the YOS, for the three local authorities and for our local partners, such as the Police and CAMHS. It is important that we integrate our work with a child in care with the work done by other professionals. Some offences committed by children in care occur in their place of residence. The YOS and the Police have previously worked with social workers and care providers individually to address these issues. We are now working on a more strategic multi-agency approach which will be a priority for 2016-17.

Sexually Harmful Behaviour

The YOS works with the three local authorities, and with the Police, to agree the best way to respond to young people who have committed sexually harmful behaviour. Some of these young people are also known to the local authority social care department so it is important that we coordinate our work and, where possible, take a joint approach. The YOS and the local authorities use recognised assessment and intervention approaches for young people who commit sexually harmful behaviour.

Child Sexual Exploitation

Young people known to the YOS can also be at risk of child sexual exploitation (CSE). The YOS Manager is a member of the pan-Dorset CSE and Missing Persons sub-group of the 2 local safeguarding children's boards. A YOS Team Manager has lead responsibility for the team's operational work on CSE, supported by a designated Youth Justice Officer in our Dorchester office. The YOS participates in local multi-agency information sharing arrangements and meetings to identify and protect children at risk of sexual exploitation.

Preventing Violent Extremism

All relevant YOS staff have received training in raising awareness of 'Prevent'. A YOS Team Manager has lead responsibility for this area of work and attends the pan-Dorset Prevent Group to ensure that our work is aligned with local initiatives. The YOS has sight of the local assessment of extremism risks. The seconded YOS police officers act as a link to local police processes for sharing intelligence in respect of possible violent extremism.

Young people convicted of extremism related offences will be managed robustly in line with the YOS Risk Policy, with appropriate referral to the local MAPPA process and clear

risk management plans, including paired working arrangements and support from the seconded YOS police officers.

Safe Schools and Communities Team

The Safe Schools and Communities Team (SSCT) is a partnership between Dorset Police, the Office of the Police and Crime Commissioner and Dorset Combined YOS. The SSCT plays an important role in preventing offending by young people across Dorset, Bournemouth and Poole. The team provide education, awareness and advice to students, schools and parents. The work of the team is reported to the YOS Management Board as an important element of the YOS Partnership's work to prevent youth offending. The SSCT is particularly effective at supporting schools to manage incidents without the need for a criminal outcome, and at supporting internet safety for young people across the Dorset area.

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Resources and value for money

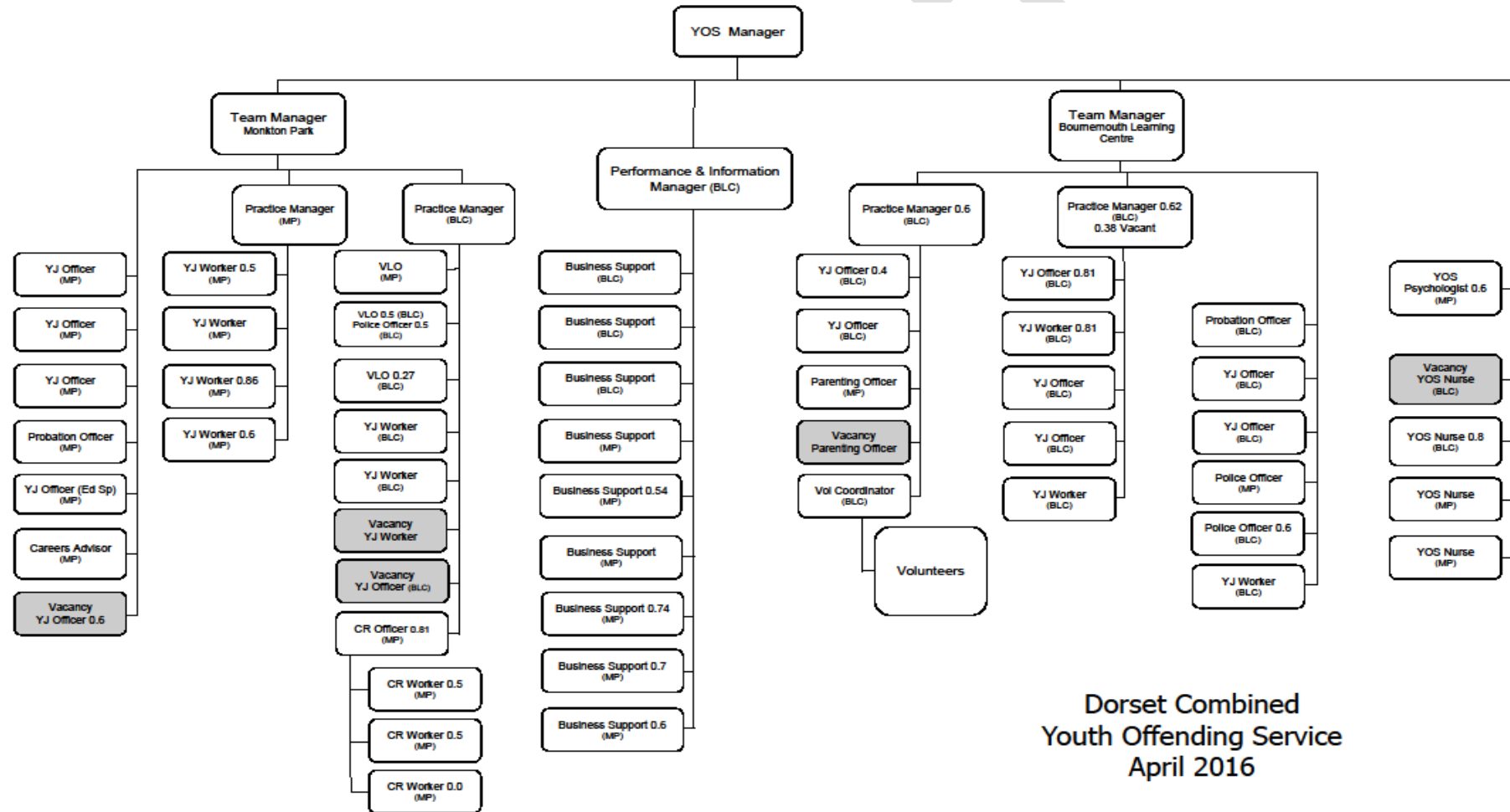
The YOS is funded by the statutory partners, by the Office of the Police and Crime Commissioner and a grant from the Youth Justice Board for England and Wales. Local authority staff are employed by Bournemouth Borough Council. Other staff are seconded from Dorset Police, the National Probation Service Dorset and the Health Service. Revenue contributions and the YJB Grant form a Partnership budget.

Statutory partners have maintained funding levels for 2015-16 but the Youth Justice Board grant has been cut by 7.6%. The integration of the two previous teams into the new Dorset Combined Youth Offending Service has enabled some efficiencies and reductions to be made. The YJB grant will be used solely for the delivery of youth justice services. More information can be found in Appendix A.

Partner Agency	14/15 Revenue excluding recharges	15/16 Revenue excluding recharges	16/17 Revenue excluding recharges	Movement 14/15 to 16/17	Staff
Dorset County Council	£531,900	£531,900	£531,900	£0	1 Nurse (substance misuse) and 0.3 FTE Psychologist
Bournemouth Borough Council (inc Partnership recharges)	£294,100	£294,000	£294,000	£0	
Poole Borough Council	£257,030	£257,030	£244,000	-£13,030	
Police and Crime Commissioner for Dorset	£153,454	£75,305	£75,305	-£78,149	2.1 FTE Police Officers. Reduction from 14/15 to 15/16 reflects funding of SSCT directly by the OPCC to the Police, no longer via the YOS
Dorset Probation Trust	£3,174	£3,174	£10,000	£6,826	2 FTE Probation Officer (reduction from 2.6 FTE up to March 2015, with adjusted funding contribution, after national review)
Dorset Clinical Commissioning Group	£22,487	£22,487	£22,487	£0	3 Nurses
Dorset Healthcare University Foundation Trust				£0	
Youth Justice Board Good Practice Grant <i>(Details of the use of this grant are contained in Annexe A at the end of this report)</i>	£790,414	£653,103	£591,937	-£198,477	

Staffing information

The following YOS Structure Chart shows the staffing position at the commencement of the financial year in April 2016. In addition to the staff seconded from partner agencies, outlined in Table 1, the service includes an education specialist and a parenting officer, as well as qualified social workers. The YOS meets the minimum staffing requirements set out in the Crime and Disorder Act 1998.



Dorset Combined
Youth Offending Service
April 2016

The table below shows the number of staff and volunteers in the service, by gender and ethnicity.

YOS Staff

	Male	Female
White British	13	39
White Irish	1	0
White Other	0	1
	14	40

**YOS
Volunteers**

	Male	Female
White British	11	16
White Other	0	2
	11	18

25 staff members and 8 volunteers have been trained as Restorative Justice Conference facilitators.

Risks to delivery of YOS outcome measures in 2016-17

The main outcome measures for the YOS still relate to the numbers of young people entering the youth justice system for the first time, the rate of re-offending by those young people who have committed proven offences, and the use of custodial sentences. The YOS also has a priority to keep the public and young people safe from harm.

Particular risks which have been identified include:

- Uncertainty and possible disruption arising from the current national review into youth justice arrangements (led by Charlie Taylor, due to report in July 2016). Changes could include greater local autonomy in deciding how youth justice activities should be delivered. The YOS Partnership is committed to the newly formed pan-Dorset Youth Offending Service as being the best way to deliver youth justice activities across the pan-Dorset area.
- Local authority boundaries and structures in the Dorset area are being reviewed but all parties remain committed to a pan-Dorset Youth Offending Service
- Reduction in resources due to spending constraints, leading to prioritisation of statutory work and negative impact on work to prevent offending and to build resilience
- Increase in re-offending rate in the data to be published this year relating to young people supervised during 2014/15
- Increase in offending by looked after children, linked to increasing numbers of looked after children, difficulties accessing suitable placements and over-stretched support services
- Short-term impact on performance caused by additional pressures resulting from the implementation of the new case management system and the new assessment tool

These risks have been considered when formulating the YOS Partnership's Strategic Priorities for 2016-17.

Strategic Priorities for 2016-17

The strategic priorities for the Dorset Combined YOS align with:

- our 3 main performance indicators
- the strategic priorities of other local partnerships (such as the Safeguarding Children's Boards, Community Safety Partnerships and the Criminal Justice Board)
- relevant local initiatives to reduce offending, protect the public and safeguard young people
- areas identified for YOS improvement.

The YOS will take a leading role in local initiatives, including:

- Multi-agency strategy to prevent and reduce offending by children in care
- Multi-agency work to reduce the time spent by young people in police custody
- Further development of local arrangements to keep young people safe from exploitation
- Integration of work to address sexually harmful behaviour by young people
- Promotion of a Dorset Restorative Justice strategy for offences by both adults and young people.

The YOS will make better use of information to improve the impact of our work:

- Transition to a new case management system for recording the team's work
- Use of information monitoring to address outcomes for minority groups
- Updating the YOS Quality Assurance arrangements and evidence of manager oversight
- Enable the YOS health workers to access relevant health recording systems for appropriate and effective information sharing
- Finalise the YOS Participation Strategy to ensure we hear and respond to the views of our service users
- The YOS will raise its profile with partner agencies and with the community

The YOS will improve the quality of its practice to achieve better outcomes for children, young people, families and victims

- Implementation of the new assessment tool for young offenders, 'AssetPlus'
- Embed core elements of good practice, including Motivational Interviewing to facilitate positive change and Restorative Justice to repair harm to victims
- Develop good practice through improved workforce development
- Improving the team's knowledge and resources for young people with speech, language and communication needs
- Strengthening the team's resources for working with parents and building the team's capacity for family-based work
- Improve the team's capacity and expertise for work with young people who exhibit sexually harmful behaviour

YOS Partnership Plans for achieving the Strategic Priorities

The strategic priorities listed on page 13 each require a number of supporting actions which are summarised below. Some of these areas of work have their own, more detailed implementation plans.

Transition to new case management system

- Work with the supplier, Career Vision, to adapt IYSS to meet local needs
- Work with Bournemouth Borough Council IT department to ensure team can access IYSS reliably
- Train all YOS staff in the use of the new system
- Agree and embed local recording practice to ensure consistent and reliable case information
- Develop and use information reporting functions on IYSS to improve YOS data reporting and to inform practice development
- Ensure the new system and the way it is used enables the YOS to meet the Youth Justice Board's data reporting requirements

Use of information monitoring to address outcomes for young people from minority groups

- Monitor outcomes for minority groups, including black, minority ethnic and traveller groups to identify and respond to 'disproportionality'
- Embed consistent and reportable recording of 'diversity factors' in new case management and assessment systems
- Share information about outcomes for minority groups with local partners to enable coordinated response to issues of diversity and disadvantage

Develop good practice through improved quality assurance and manager oversight

- Agree and implement QA process for AssetPlus assessments and plans
- Develop QA processes for specialist areas of work, e.g. Restorative Justice, YOS Health team
- Ensure service user feedback contributes to QA processes
- Report on service quality to team and to YOS Board, with necessary improvement plans
- Agree and implement recording practice on new case management system to show manager oversight

Enable the YOS health workers to access relevant health recording systems for appropriate and effective information sharing

- Work with Bournemouth Borough Council to enable YOS health workers to access health recording system on YOS IT equipment
- Agree protocols with health partners, e.g. CAMHS, about information recording and sharing
- Review consent forms to ensure compatibility with revised information recording and sharing practices

Finalise YOS Participation Strategy

- Establish consistent processes for gathering and evaluating service user feedback

- Incorporate AssetPlus self-assessment information in service user views data analysis
- Include service user views in recruitment processes
- Promote client-centred practice methods

Raise the team's profile with partner agencies and with the community

- Confirm YOS attendance at relevant multi-agency meetings
- Maintain effective working relationships with colleagues in social care across the 3 local authorities at a time of service reorganisation and workload pressures
- Finalise partnership agreements with police and health colleagues
- Develop and continue to update YOS web pages
- Promote and strengthen the use of volunteers and opportunities for volunteers' career development

Implementation of the new assessment tool, 'AssetPlus'

- Update YOS working practices to reflect new assessments and plans
- Provide role-based AssetPlus training to all YOS staff
- Inform partners and stakeholders of key changes
- Agree and implement transition process for existing case records
- Embed high standards of assessment and planning through QA and ongoing practice development

Embed core elements of good practice, including Motivational Interviewing to facilitate positive change and Restorative Justice to repair harm to victims

- Ensure practitioner training in Motivational Interviewing is up to date
- Facilitate access to Motivational Interviewing development groups
- Promote team participation in YOS Restorative Justice practitioner group

Develop good practice through improved workforce development

- Update YOS induction provision for new staff
- Agree core knowledge and skills required for YOS roles and ensure training plan and training records reflect this
- Embed post-training learning processes to ensure that learning is applied
- Agree career progression pathways for YOS staff

Improve the team's resources for work with young people with Speech, Language and Communication Needs (SLCN)

- Use the AssetPlus SLCN screening tool
- Build practitioner links with local authority and Dorset Healthcare Speech and Language specialists
- Enable consultancy role to build YOS practitioners' knowledge and skills with SLCN
- Provide more responsive and effective service to young people with SLCN

Strengthen team's resources for work with parents and families

- Recruit parenting specialist to work in our Bournemouth office
- Build on previous work to address adolescent parental violence through integrated work by YOS worker with young person and YOS parenting worker with parent
- Share expertise from other YOS specialists, e.g. Restorative Justice lead workers, and YOS health team family therapy skills

Improve the team's capacity and expertise for work with young people who exhibit sexually harmful behaviour

- Train extra staff in AIM2 and Good Lives Model for assessment and interventions for young people's sexually harmful behaviour
- Agree and implement monthly consultation meetings with specialist provider
- YOS psychologist to provide reflective supervision for practitioners working with sexually harmful behaviour
- Review screening and assessment tools with local partners to enable early identification of cases requiring extra resources

Approval

Signatures of Board Chair and YOS Manager

Sara Tough

Director of Children's Services (Chair)

Dorset County Council



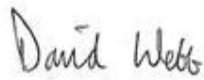
Signed: _____

Date:

David Webb

Dorset Combined Youth Offending Service Manager

Bournemouth Borough Council



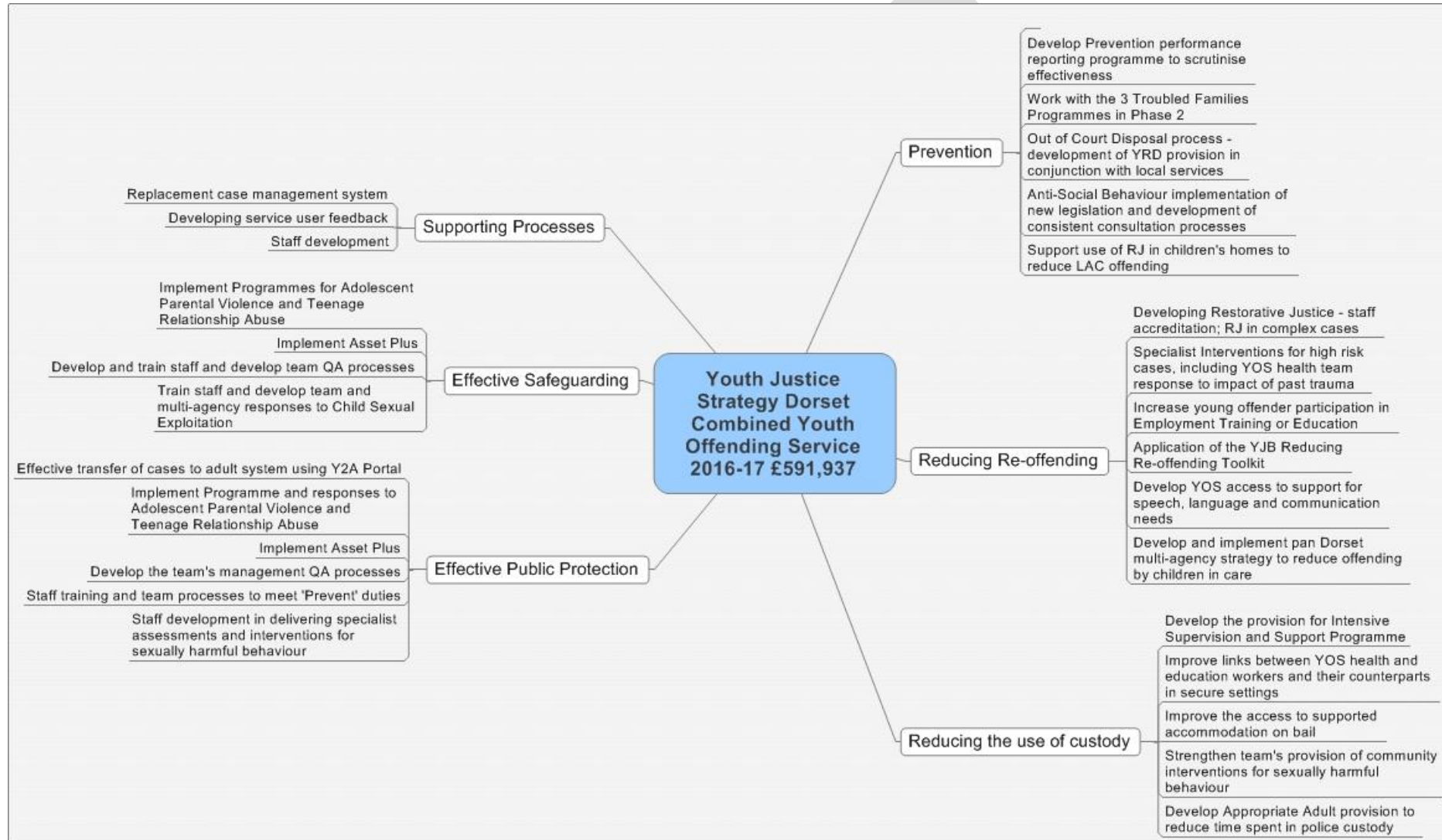
Signed: _____

Date:

NB This Plan is awaiting approval from Bournemouth Borough Council, the Borough of Poole and Dorset County Council.

Appendix A – YJB Grant

A condition of the grant from the YJB is to provide a plan for how the grant will be used to meet the YOS’s key performance indicators. This chart gives an overview of how the grant will be applied to the Youth Justice Plan priorities.



Appendix B – Glossary of Terms

ASSET	Nationally Accredited Assessment Tool
AssetPlus	Replacement for ASSET
CAMHS	Child and Adolescent Mental Health Services
CJS	Criminal Justice System
CSP	Community Safety Partnership
ETE	Education Training and Employment
FTE	First Time Entrant into the Youth Justice System
FTE	Full-Time Equivalent (as applied to posts)
ISS	Intensive Supervision and Surveillance
IT	Information Technology
LSCB	Local Safeguarding Children's Board
MAPPA	Multi-Agency Public Protection Arrangements
NEET	Not in Education, Employment or Training
OOCD	Out Of Court Disposals
PCC	Police & Crime Commissioner
RJ	Restorative Justice
SEN	Special Educational Needs
SSCT	Safe Schools and Communities Team – A Police / YOS project
VLO	Victim Liaison Officer
YJ	Youth Justice
YJB	Youth Justice Board
YOS/YOT	Youth Offending Service/Team
YRD	Youth Restorative Disposal
YRO	Youth Rehabilitation Order

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Agenda Item: 19

County Councillor Questions for the Cabinet on 29 June 2016

Questions from Margaret Phipps to the Cabinet Member for Organisational Development and Transformation in relation to the refurbishment the County Council Offices

Questions

1. How much is it costing to decorate and refurbish the County Council Offices and why can't that money be spent on funding front line services like the 111 and 24 buses which are absolutely essential to many residents of Christchurch?
2. Does the Cabinet think it has its funding priorities right by paying for non-essential activities whilst axing funding for essential front line bus services for residents?

Answers

The works that are currently being undertaken to the S3 corridor and the Level 3 rotunda are costing £185,265. The reason that the money cannot be spent on funding front line services is because it is one-off capital expenditure, whilst any funding that would be put into supporting bus services would come from the revenue budget.

The work that is currently being undertaken is supported by a business case which was ratified by the Corporate Leadership Team and subsequently by the Cabinet. The business case sets out the rationale for adapting and improving the offices and common areas in County Hall in order to enable the County Council to increase the number of staff working from the building by at least 225 (this number has subsequently increased due the County Council using offices areas that were not envisaged in the original business case). Increasing the capacity of County Hall will enable the authority to make savings of £560,000 per annum by disposing of office buildings in and around Dorchester that it will no longer need to occupy. However, in order to make these savings, it is important that the authority adapts its existing accommodation to create alternative working areas which will enable staff to work more flexibly and effectively. In addition, these works will also reduce the maintenance costs on an old building and will improve its sustainability, which will also generate cost savings.

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